

**MINUTES  
ORANGE VILLAGE COUNCIL  
SPECIAL COUNCIL MEETING  
FEBRUARY 5, 2025  
7:00 PM**

1. Council President Silver called the Special Council Meeting of February 5, 2025 to order at 7:00 p.m.
2. Pledge of Allegiance
3. Roll call

Members Present: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Members Absent: Perry  
Others Present: Jud Kline, Mayor (arrived at 7:08 p.m.)  
Evan Hirsch, Associate at Singerman, Mills, Desberg &  
Kauntz Co, Acting Law Director  
Mike Roberts, Police Chief  
Larry Genova, Fire Chief  
Bob Zupan, Service Director  
Anna Girardi, Council Clerk

4. Mary Ertle, Program Director, Alzheimer's Association  
Mr. Bilsky explained that this is part of his "Active Orange" initiative. His mother has Alzheimer disease.

Mary Ertle spoke about the Alzheimer's Association – 7 million Americans have Alzheimer/dementia – 220,000 Ohioans. They provide a 24/7 help line to speak with someone that is knowledgeable about the disease. They offer education, assistance and support groups and it is all free. Ms. Ullner asked if there were any updates on research. Ms. Ertle stated there are now 2 medications that can change the progression of the disease but it is for certain cases. Can be prevented with lifestyle changes. Mrs. Vincent stated she is on the Arts & Culture Committee and heard that music is a big part of helping your brain. They do social engagement events. Mr. Foster asked where the funding comes from, Ms. Ertle stated that most of their funding comes from the state of Ohio.

Mr. Bilsky thanked Ms. Ertle and would like everyone to know that these resources are available.

5. Mayor Kline presentation of proclamation to Scott Lewis  
Mayor Kline introduced Mr. Lewis and read a proclamation thanking him for almost 19 years of service to Orange Village and its residents on the Planning and Zoning/ABR Commission.

Mr. Lewis thanked Mayor Kline, Council for this proclamation. He will remain very involved with Orange Village and intends to give back in a different capacity. He was honored to be a part of the Commission. Mrs. Vincent congratulated him again.

6. A Motion to confirm the appointment of Jeffrey Light to the Planning and Zoning Commission for a 3 year term ending December 31, 2026 was made by Mr. Silver seconded by Mrs. Vincent.

Mr. Silver stated there were several candidates for this position. He hopes the other candidates will stay involved. Mrs. Vincent stated Mr. Light will be a wonderful addition. She thanked everyone that applied for the position and stated we have a great deal of talent in this community.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

Mayor Kline administered the Oath of Office to Mr. Light.

Mayor Kline also administered the Oath of Office to Ms. Ullner as a member of the Planning and Zoning Commission and Architectural Board of Review.

7. A Motion to approve the Council Meeting Minutes of January 8, 2025 was made by Mrs. Vincent seconded by Mr. Madden.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

8. A Motion to approve the Council Meeting Minutes of January 22, 2025 was made by Ms. Ullner seconded by Mrs. Vincent.

Ayes: Bilsky, Ullner, Vincent, Madden, Silver  
Abstain: Foster  
Nays: None

9. A Motion pursuant to Section 107.01(e)(5) to ratify the execution of a contract with Flock Group, Inc. for the purchase of license plate reader cameras, software and attendant services for a total price of not to exceed \$112,500 paid over five years was made by Mr. Foster seconded by Mr. Silver.

Chief Roberts explained that Mayor Mulcahy signed an agreement with Flock at the end of 2023 for five years totaling \$112,500 for years 2024-2028, or \$22,500 a year. This was not approved by Council at the time. In 2024, credits were provided by the vendor, which brought the annual amount due for 2024 under the Mayor's spending authority. As a result, it was not caught in 2024. In 2025, the annual amount of \$22,500 was billed. At this time, since the amount was over the spending authority for the Mayor, the finance department looked for Council's approval. This resulted in the discovery of a signed contract in 2023 that did not get approved by Council. Ms. Ullner stated that we need a checks and balance system so this does not happen again. Chief Roberts stated that the Treasurer has put a checks and balance in place. She would like it written up moving forward. Mr. Bilsky asked about a procurement policy and thought that would be the place where there are checks and balances. Mayor Kline stated he met with the Treasurer and came up with a procedure to handle these items. There will be written guidelines for these activities.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

10. A Motion to declare a 2017 Ford Explorer, VIN #1FM5K8AR3HGC78840 as surplus, to be disposed of at the Mayor's discretion was made by Mr. Silver seconded by Ms. Ullner.

Mr. Zupan stated this is a repurposed police vehicle that is having transmission issues and the cost to repair would be more than what the vehicle is worth. We will be repurposing another vehicle for the building department that is 2019.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

11. A Motion to declare a 2015 Ford Fusion, VIN # 3FA6P0H71FR1911367 as surplus, to be disposed of at the Mayor's discretion was made by Mr. Silver seconded by Mrs. Vincent.

Mr. Zugan stated this vehicle has frame issues.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver

Nays: None

12. A Motion pursuant to Section 1327.01(a) of the Orange Village Codified Ordinances to approve the revised residential and commercial project fees that the Building Department collects was made by Ms. Ullner seconded by Mr. Foster.

Mayor Kline stated this is the fee structure concerning the trees that are used to be placed on the property.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver

Nays: None

13. A Motion to authorize the purchase and installation of PCM boards for administration and council chambers HVAC units from Trane Technologies for an amount not to exceed \$15,028.18 was made by Mrs. Vincent seconded by Mr. Silver.

Mr. Zugan stated that this will tie in with Ordinance 2025-4. The current boards are obsolete, they are original. If they were to go down we will have an issue. We will be receiving \$9,097.00 from the NOPEC grant.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver

Nays: None

14. Discussion of Marijuana Moratorium

Mr. Silver explained the moratorium was six months. He feels we need to either allow them or not allow them. Mrs. Vincent stated we did the moratorium awaiting state guidelines, she is torn concerning cannabis poisoning but also heard that the dispensaries are regulated. She spoke with the Mayor of Solon because there is one opening in Solon. Orange Village residents voted for the issue by 69.9%. She also spoke to Mayor Holbert because there is a dispensary in Woodmere and he stated there have not been any issues there. She supports lifting the moratorium.

If you would like a representative from the State Pharmacy to attend a meeting and speak with council, Mrs. Vincent can arrange it.

Chief Roberts stated there are 13 businesses in Cuyahoga County. He reached out to 8 of the municipalities requesting calls that they had at the locations. He did not see anything alarming. Ms. Ullner is against it and will continue to be against it. She feels that the ballot issue was confusing. She feels we should let the residents of Orange know in advance. The Law Director was asked if there was a way to have a public meeting prior to issuing a permit. Mr. Silver stated there are only a certain amount of licenses. Mayor Kline stated it has to be able to be imbedded in the zoning code. Mayor Kline stated we should have a thorough vetting of position. Mayor Kline stated it might be appropriate to have a public meeting.

Mr. Silver made a motion to direct the Law Director to draft an Ordinance to prohibit marijuana dispensaries in Orange Village seconded by Ms. Ullner.

Ayes: Foster, Bilsky, Ullner, Vincent, Silver

Nays: Madden

15. Audience comments relating to agenda items only – no audience comments
16. Old Business of Pending Legislation and Motions

**A. ORDINANCE 2024-32**

AN ORDINANCE AUTHORIZING THE CERTAIN PARCELS OF PROPERTY IN ORANGE VILLAGE AND OWNED BY SEVERAL OWNERS TO OBTAIN SANITARY SEWER SERVICES FROM THE CITY OF BEDFORD HEIGHTS VIA THE CITY OF WARRENSVILLE HEIGHTS, REQUIRING THAT THE PROPERTY OWNERS MAINTAIN ALL SEWER FACILITIES CONSTRUCTED PURSUANT TO THIS AUTHORITY, AND REQUIRING THE PAYMENT OF ALL COSTS AND EXPENSES INCURRED BY THE VILLAGE IN INSPECTING AND PERMITTING THE PROPOSED SEWER IMPROVEMENT. 3<sup>rd</sup> Reading

Recommended by the Planning and Zoning Commission

A Motion for passage of Ordinance 2024-32 was made by Mrs. Vincent seconded by Mr. Silver.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

17. New Business and Consideration of:

**A. ORDINANCE 2025-1**

AN ORDINANCE AMENDING CERTAIN SECTIONS OF CHAPTER 1337 “POINT-OF-SALE INSPECTIONS” OF THE CODIFIED ORDINANCES OF ORANGE VILLAGE TO CHANGE THE VILLAGE’S PROCEDURES FOR CONDUCTING THE POINT-OF-SALE INSPECTION OF SEPTIC TANKS, AND DECLARING AN EMERGENCY. 1<sup>st</sup> Reading

Mayor Kline stated we are aligning our code with the state law that has changed concerning the reducing the time they can do inspections from 60 to 90 days.

A Motion to suspend the rules for Ordinance 2025-1 was made by Mr. Silver seconded by Mrs. Vincent.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

A Motion for passage of Ordinance 2025-1 was made by Mr. Madden seconded by Mr. Silver.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

**B. ORDINANCE 2025-2**

AN ORDINANCE AMENDING CERTAIN SECTIONS OF CHAPTER 107, CONTRACTS, OF THE CODIFIED ORDINANCES OF ORANGE VILLAGE, AND DECLARING AN EMERGENCY. 1<sup>st</sup> Reading

Mayor Kline stated this will align our regulations with those of the state concerning the bidding process. This will also increase the Mayor’s spending limit to \$25,000. Allows us to purchase items more effectively.

**C. ORDINANCE NO. 2025-3**

AN ORDINANCE AMENDING SECTION 147.09, UNIFORM ALLOWANCE AND MAINTENANCE; SHOE ALLOWANCE, OF CHAPTER 147; EMPLOYEES GENERALLY, OF THE CODIFIED ORDINANCES OF ORANGE VILLAGE. 1<sup>st</sup>

Reading

Chief Roberts explained that Mayor Mulcahy signed an agreement with Flock at the end of 2023 for five years totaling \$112,500 for years 2024-2028, or \$22,500 a year. This was not approved by Council at the time. In 2024, credits were provided by the vendor, which brought the annual amount due for 2024 under the Mayor's spending authority. As a result, it was not caught in 2024. In 2025, the annual amount of \$22,500 was billed. At this time, since the amount was over the spending authority for the Mayor, the finance department looked for Council's approval. This resulted in the discovery of a signed contract in 2023 that did not get approved by Council. Ms. Ullner stated that we need a checks and balance system so this does not happen again. Chief Roberts stated that the Treasurer has put a checks and balance in place. She would like it written up moving forward. Mr. Bilsky asked about a procurement policy and thought that would be the place where there are checks and balances. Mayor Kline stated he met with the Treasurer and came up with a procedure to handle these items. There will be a written guidelines for these activities.

Administration requested suspension of the rules

A Motion to suspend the rules for Ordinance 2025-3 was made by Ms. Ullner seconded by Mr. Bilsky.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

A Motion for passage of Ordinance 2025-3 was made by Mrs. Vincent seconded by Mr. Foster.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

**D. ORDINANCE 2025-4**

AN ORDINANCE AUTHORIZING MAYOR JUDSON A. KLINE TO TAKE ALL ACTIONS NECESSARY TO ACCEPT NORTHEAST OHIO PUBLIC ENERGY COUNCIL (NOPEC) 2025 ENERGIZED COMMUNITY GRANT, AND DECLARING AN EMERGENCY. 1<sup>st</sup> Reading

Administration requests suspension of the rules

Mayor Kline explained this allows us to accept the money that will be applied for the purchase and installation of the control boards.

A Motion to suspend the rules for Ordinance 2025-4 was made by Mrs. Vincent seconded by Mr. Silver.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

A Motion for passage of Ordinance 2025-4 was made by Ms. Ullner seconded by Mr. Foster.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

**E. ORDINANCE 2025-5**

AN ORDINANCE ADOPTING THE TREE CANOPY AND 20 YEAR CANOPY TABLE AS “EXHIBIT A” TO CHAPTER 1375 OF THE ORANGE VILLAGE CODIFIED ORDINANCES, AND DECLARING AN EMERGENCY. 1<sup>st</sup> Reading

Mayor Kline stated this integrates to the tree preservation ordinance. Mrs. Vincent asked if this is urgent to get this passed, Mayor Kline stated he did not think so.

**F. RESOLUTION 2025-1**

A RESOLUTION REQUESTING A GRANT FROM THE CUYAHOGA COUNTY PLANNING COMMISSION TO IMPLEMENT THE LINKING OF ORANGE VILLAGE’S PARKS AND GREEN SPACES TO THE NORTHEAST OHIO METROPARKS SYSTEM (“EMERALD NECKLACE”).

Mayor Kline stated he is pursuing a grant from the CCPC to link our park to the MetroParks. He spoke with neighboring mayors to link our communities to the park. This aligns with the Greenland approach to connect to the Emerald Necklace.

A Motion for passage of Resolution 2025-1 was made by Ms. Ullner seconded by Mr. Silver.

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

**G. RESOLUTION 2025-2**

A RESOLUTION AUTHORIZING AND DIRECTING MAYOR JUDSON A. KLINE OF ORANGE VILLAGE TO COMPLETE ALL ACTIONS NECESSARY TO SUBMIT AN APPLICATION FOR THE 2025 CUYAHOGA COUNTY COMMUNITY PLANNING SERVICES PROGRAM, AND DECLARING AN EMERGENCY.

Mayor Kline stated this gives him the authority to apply for the grant.

A Motion for passage of Resolution 2025-2 was made by Mrs. Vincent seconded by Ms. Ullner

Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None

18. Audience comments relating to matters which advance the good of the Village – no audience comments
19. Comments by the Mayor
  - State of the Village report at next week’s meeting featuring 2024 accomplishments and 2025 goals
  - Recognize Black History Month – honor the contributions and accomplishments of African Americans in a variety of sectors including politics, science, the arts, sports and education it is also a chance to draw attention to the difficulties and tribulations the African American community has experienced and continues to experience

- Heart Health Month – ask residents to join the Active Orange Group
  - Received County reimbursement for road maintenance reimbursement of \$82,533
  - Beachwood issuing a check for \$22,864 for repairs on Orange Place
    - o Spoke to Chris Ronayne office and they are awaiting approval through county council
  - Mayors & Managers Sustainability Committee, he is chair
    - o County-wide resource book
  - Cuyahoga Mayor's and Managers Association supporting Harvest for Hunger Campaign
    - o Spoke to Orange CARES committee to participate
  - Site work is beginning at the former Weintraub property (now known as The Canyons) their hope is to have the first occupants move in the end of 2025
    - o Approved the sewer connect tonight
  - Groundhog Day – differing opinions from Buckeye Chuck and Punxsutawney Phil
  - Cuyahoga County Board of Revisions holding a workshop at Beachwood Library – Feb 19 complaint process – how to file and how to schedule a hearing
  - Grant awards – met with grant consultant concerning grant opportunities
  - HHW, flag and computers – Friday, 7am – 3pm at the Service Department
  - Paper Shredding – Friday, Feb 14 – 9am – noon
  - Sgt. Jason Marvin – recovering from cancer treatment – PET scan shows zero cancer in his system – determined to rehab and come back to work in the Spring
20. Comments by the Council President
- Centennial Committee met last week – centennial will be in 2027
  - Hope to tie in with the Party in the Park
    - o Next meeting is April 10
  - Inquired about the video Release Policy
    - o New House Bill
    - o Chief Roberts stated we have a media handout
      - It is very time consuming to redact
      - If they want a very small clip it will be free of charge
      - If they request all of video (4 different types)
21. Committee Reports and Comments by Council Members
- Foster**
- Appreciate the comments made concerning Black History Month
    - o Stressful times for all of us together
- Bilsky**
- Thanked Mary from the Alzheimer's Association to speaking this evening
  - Economic Development meeting was last night – shared information from ALocal working in the Indian country
    - o All meetings will be posted on the website
- Vincent**
- Happy National Girls and Women in Sports Day
  - Congratulated Ed Wittenberg who was named to the Ohio School Board Association media honor roll nominated by Orange Schools for his fair, accurate and balanced reporting – thanked him for his work
  - Schools Update – Kindergarten registration is happening soon – next meeting, Monday, February 10
  - Orange Schools events for Black History Month
  - First Arts and Culture Committee meeting in January
    - o Next meeting - Feb.6 meeting at 7pm – all are welcome
  - Founts at Pinecrest give back tomorrow night – 20% going back to Orange Schools Foundation
  - Final month to use the Orange for the Holidays coupon book

- Local teacher is asking people from out of state to send Valentine's cards to her students they are learning about mapping (hoping to get at least one card from each state)
  - o Mrs. Ondercin's Class, 32000 Chagrin Blvd, Pepper Pike, OH 44124

**Ullner**

- Planning and Zoning meeting update
- Orange CARES Committee Update
  - o Next meeting - Feb. 11 meeting at 7 pm
  - o Kindness boxes – have been sent around the community - there are instructions on the box
- Last night to preorder for girl scout cookies – sold almost 19,000 boxes of cookies

**Madden**

- First Sustainability committee meeting was in January
  - o Kimble was the speaker and they spoke about recycling efforts and the use of methane gas for their vehicles which was a highly technical explanation
  - o Next Meeting is Tuesday at 7:00 pm
    - Deepa Vedavyas, Director of Sustainability at NOPEC

22. A Motion to adjourn to executive session for the purposes of discussing compensation of employees inviting Chief Roberts, Mayor Kline and the Acting Law Director was made by Mr. Silver seconded by Mrs. Vincent.

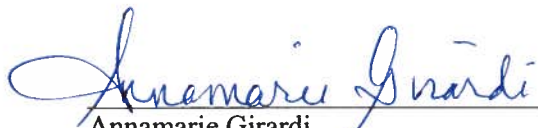
Ayes: Foster, Bilsky, Ullner, Vincent, Madden, Silver  
Nays: None


Council adjourned into executive session at 8:43 p.m.

Council reconvened the Special Council Meeting of February 5, 2025 at 9:31 p.m.

23. Adjournment of the Special Council Meeting of February 5, 2025

Council President Silver adjourned the Special Council Meeting of February 5, 2025 at 9:31 p.m.

  
Annamarie Girardi  
Council Clerk

  
Brent Silver  
Council President